#### Convention on the Prohibition of the Use, Stockpiling, Production and Transfer of Anti-Personnel Mines and on Their Destruction



Kerry Brinkert

Manager of the AP Mine Ban Convention Implementation Support Unit Geneva International Centre for Humanitarian Demining

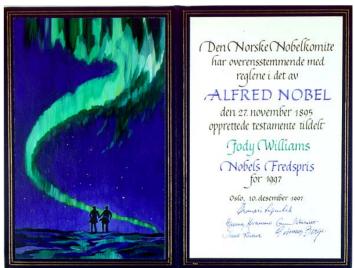
12 March 2007 - Phnom Penh



#### **AP Mine Ban Convention**

- □ Adopted 18 September 1997 in Oslo. Opened for signature 3 December 1997 in Ottawa.
- ☐ The product of the unconventional Ottawa Process:
  - O A process outside of the normal forum of conventional weapons negotiations
  - O A "fast-track" process
  - Unconventional State-NGO partnerships
- ☐ ICRC, under then President Cornelio Sommaruga, played an instrumental role.
- □ ICBL & then Coordinator Jody Williams awarded the 1997 Nobel Peace Prize.
- Entered into force on 1 March 1999.







#### **AP Mine Ban Convention**









#### **Purpose:**

"To put an end to the suffering and casualties caused by anti-personnel mines."



#### **AP Mine Prohibitions**

- In accepting the Convention, each
   State Party undertakes <u>never under any</u> <u>circumstances</u>:
  - To <u>use</u> anti-personnel mines;
  - To <u>develop</u>, <u>produce</u>, <u>otherwise</u>
     acquire, <u>stockpile</u>, <u>retain or</u>
     <u>transfer</u> to anyone, directly or
     indirectly, anti-personnel mines;
  - To <u>assist</u>, <u>encourage or induce</u>, in any way, anyone to engage in any activity prohibited to a State Party under this Convention.
- "The Articles of this Convention <u>shall</u> not be <u>subject to reservations</u>."





# Universalizing acceptance of the Convention

#### 153 States have ratified or acceded to the Convention (as of 12 March 2007)

**Afghanistan** Chile **Albania** Colombia **Algeria** Comoros **Andorra** Congo Cook Islands Angola **Antiqua and Barbuda** Costa Rica **Argentina** Côte d' Ivoire **Australia** Croatia Austria Cyprus **Czech Republic Bahamas** Bangladesh Dem. Rep. of the Congo Barbados Denmark

Belgium Dominica
Belize Dominican Republic

Benin Ecuador
Bhutan El Salvador
Bolivia Equatorial Guinea

**Bosnia and Herzegovina** Eritrea **Botswana** Estonia Brazil Ethiopia **Brunei Darussalam** Fiji Bulgaria France **Burkina Faso** Gabon Burundi Gambia Cambodia Germany Cameroon Ghana Canada Greece Cape Verde Grenada **Central African Republic** Guatemala

Guinea

Chad

Guvana Haiti **Holy See Honduras** Hungary Iceland Indonesia Ireland Italy **Jamaica** Japan Jordan Kenya Kiribati Latvia Lesotho Liberia Liechtenstein Lithuania Luxemboura Macedonia, the FYR of Madagascar Malawi Malavsia **Maldives** 

Mali

Malta

Mauritania

Mauritius

Mexico

Guinea-Bissau

Moldova, Republic of Monaco Montenearo Mozambique Namibia Nauru Netherlands **New Zealand** Nicaragua Niger Nigeria Niue Norway **Panama** Papua New Guinea **Paraguay** Peru **Philippines Portugal Qatar** Romania Rwanda Saint Kitts and Nevis Saint Lucia Saint Vincent & Grenadines Samoa

San Marino

Senegal

**Sevchelles** 

Serbia

Sao Tome and Principe

Sierra Leone Slovakia Slovenia Solomon Islands South Africa Spain Sudan Suriname **Swaziland** Sweden Switzerland **Taiikistan** Tanzania, United Republic of **Thailand Timor Leste** Togo **Trinidad and Tobago Tunisia** Turkev **Turkmenistan** Uganda Ukraine **United Kingdom** Uruquay Vanuatu Venezuela

Yemen

Zambia

**Zimbabwe** 



# Universalizing acceptance of the Convention

# 42 States have not ratified or acceded to the Convention (as of 12 March 2007)

Armenia Micronesia, Fed. States of

Azerbaijan Mongolia Bahrain Morocco

China Myanmar (Burma)

CubaNepalEgyptOmanFinlandPakistanGeorgiaPalauIndiaPoland

IranRussian FederationIraqSaudi ArabiaIsraelSingaporeKazakhstanSomaliaKorea, DPR ofSri Lanka

Korea, Republic of Syrian Arab Republic

KuwaitTongaKyrgyzstanTuvalu

Laos United Arab Emirates
Lebanon United States of America

Libyan Arab Jamahiriya Uzbekistan Marshall Islands Vietnam



As it did with the Republic of Cyprus in 2003, the ISU can provide objective information, advice and training to States not parties considering acceptance of the Convention or desiring to learn more about the Convention's operations.



### **Stockpile Destruction**

- Each State Party "undertakes to destroy or ensure the destruction of all stockpiled anti-personnel mines it owns or possesses, or that are under its jurisdiction or control, as soon as possible but not later than four years after the entry into force of this Convention for that State Party."
- States Parties <u>may retain</u> "a number of anti-personnel mines <u>for the development of and training in mine detection, mine clearance, or mine destruction techniques</u>." This number "shall not exceed the minimum number absolutely necessary" for these purposes.

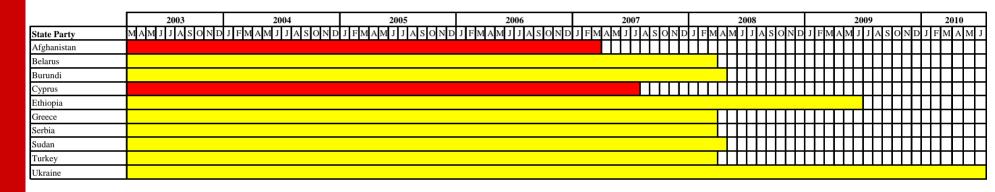


The ISU provides advice and information to States Parties (e.g., on what mines must be destroyed, retaining or transferring mines for permitted reasons, public relations opportunities); facilitates links between those requiring assistance and those in a position to provide it; maintains information on mines destroyed and on the general implementation of Article 4 of the Convention.



### **Stockpile Destruction**

#### Timelines for the destruction of stockpiled mines



Deadline for stockpile destruction before the 8th Meeting of the States Parties

Deadline for stockpile destruction after the 8th Meeting of the States Parties



#### **Mine Clearance**

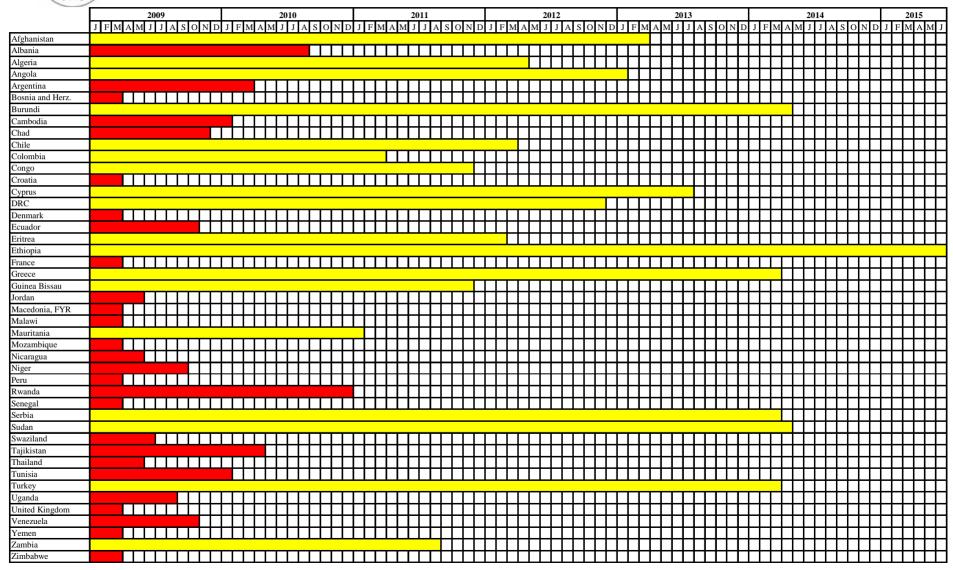
- Each State Party must make "every effort to <u>identify all areas</u> under its jurisdiction or control in which antipersonnel mines are known or suspected to be emplaced."
- Each State Party must "as soon as possible" ensure that these mined areas "are perimeter marked, monitored and protected by fencing or other means, to ensure the effective exclusion of civilians, until all antipersonnel mines contained therein have been destroyed."
- Each State Party must <u>clear these</u> <u>mined areas</u> "as soon as possible but not later than 10 years after the entry into force of this Convention for that State Party."



The ISU helps States Parties understand their obligations, provides training to national directors and technical advisors on understanding the international legal framework for mine action, facilitates a link between those requiring assistance and those in a position to provide it, and, maintains up to date information on the implementation of Article 5.



#### **Mine Clearance Deadlines**



Key:

States Parties with deadlines in 2010 or earlier.

States Parties with deadlines beyond 2010.



#### **Mine Clearance Extensions**

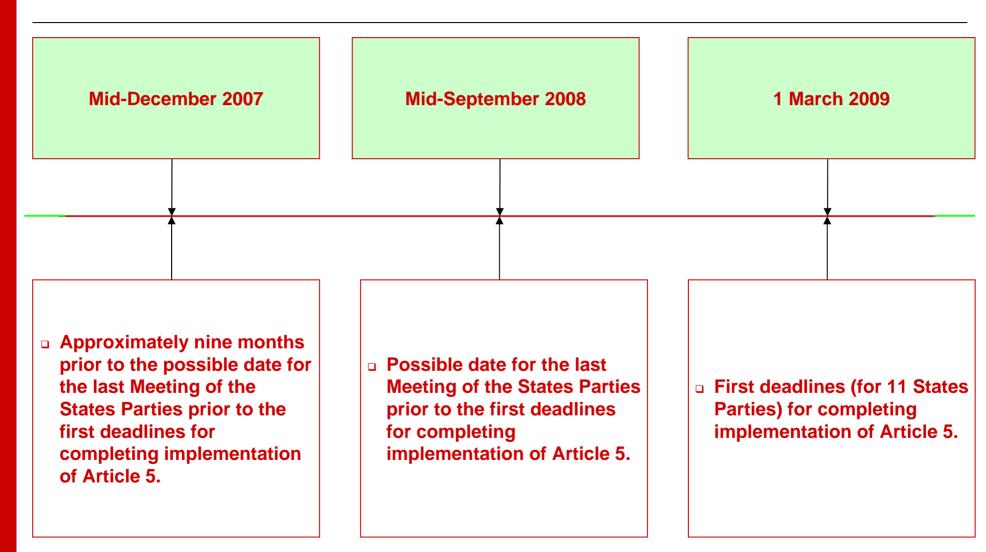
In September 2006, the States Parties agreed...

- to reaffirm their obligation to ensure the destruction of antipersonnel mines in mined areas in accordance with (their obligations and the Nairobi Action Plan).
- (ii) to establish a process for the preparation, submission and consideration of requests for extension to Article 5 deadlines;
- (iii) that requesting States Parties are encouraged, as necessary, to seek assistance from the Implementation Support Unit in the preparation of their requests;
- (iv) that States Parties in a position to do so should assist States Parties to fulfil their Article 5 obligations in accordance with (their obligations and the Nairobi Action Plan).
- (v) to work further on a voluntary template to facilitate preparation and assessment of extension requests, with a view to its finalisation by the conclusion of the 2007 intersessional meetings.
- (vi) to strongly encourage States Parties seeking Article 5 extensions to append their national demining plans to their extension requests;
- (vii) to encourage States Parties seeking Article 5 extensions to submit their request to the President no fewer than nine months before the Meeting of the States Parties or Review Conference at which the decision on the request would need to be taken;

- (viii) that the President, upon receipt of an extension request, should inform the States Parties of its lodgement and make it openly available, in keeping with the Convention's practice of transparency;
- (ix) that the President and the Co-Chairs and Co-Rapporteurs of the Standing Committees, jointly prepare an analysis of the request indicating, inter alia: clarifications of facts sought and received from the requesting State; demining plans for the extension period; resource and assistance needs and gaps;
- (x) that, in preparing the analysis, the President and the Co-Chairs and Co-Rapporteurs of the Standing Committees and the requesting States Party should cooperate fully to clarify issues and identify needs;
- (xi) that in preparing the analysis, the President, Co-Chairs and Co-Rapporteurs, in close consultation with the requesting state, should, where appropriate, draw on expert mine clearance, legal and diplomatic advice, using the ISU to provide support;
- (xii) that the President, acting on behalf of the Co-Chairs and Co-Rapporteurs, should submit the analysis to the States Parties well before the MSP or Review Conference preceding the requesting State's deadline.
- (xiii) to encourage all States Parties in a position to do so to provide additional, ear-marked funds to the ISU Trust Fund to cover costs related to supporting the Article 5 extensions process.

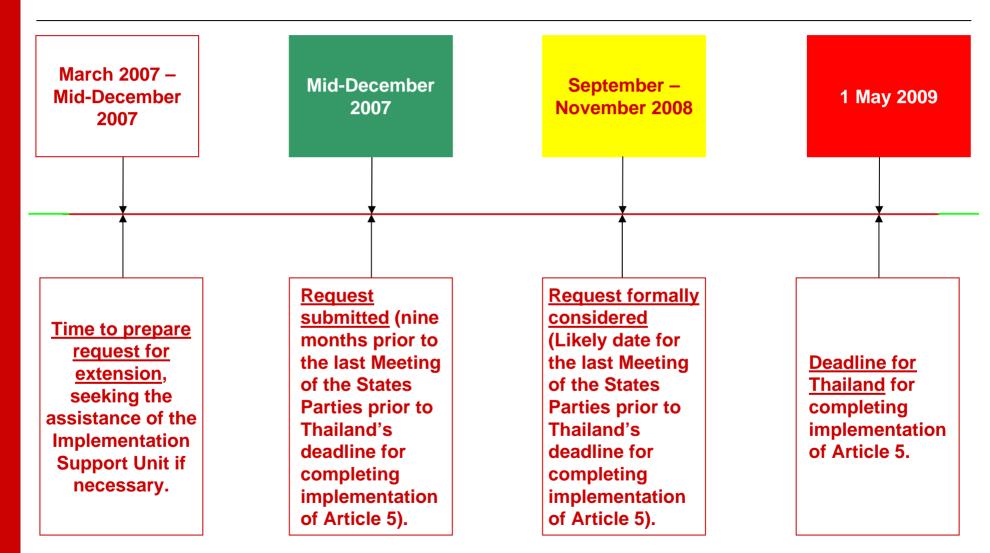


#### **Mine Clearance Extensions**



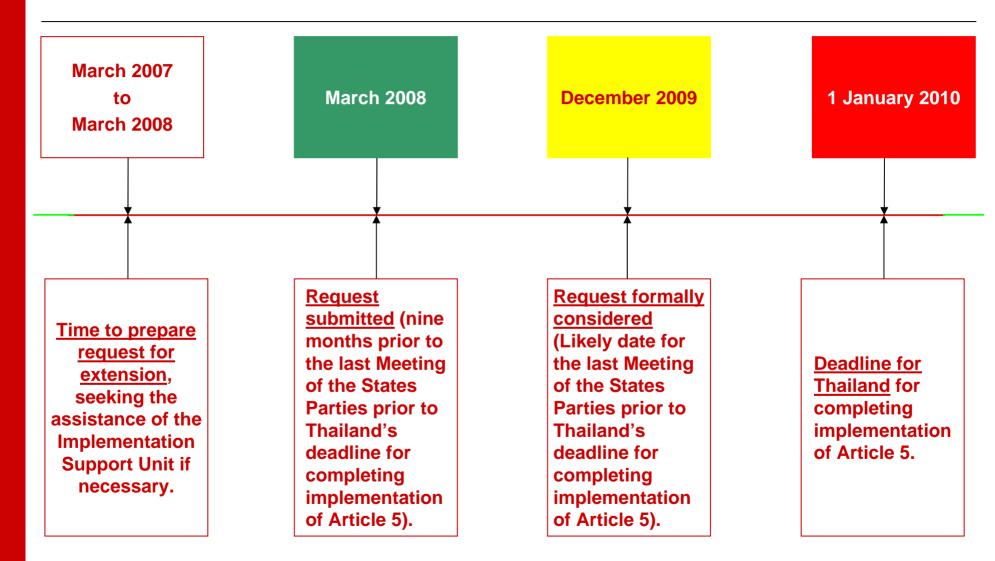


#### Article 5 extension request timeline: Thailand





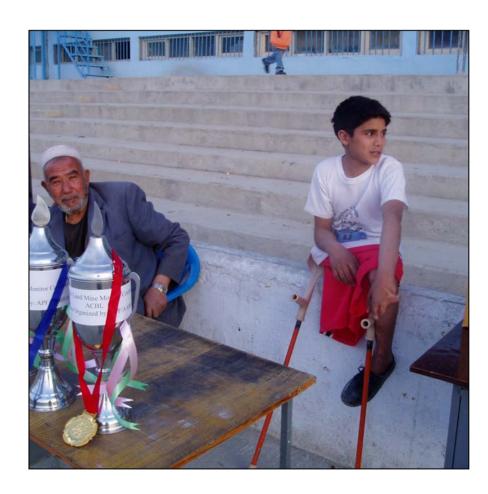
#### **Article 5 extension request timeline: Cambodia**





#### **Victim Assistance**

- According to the Convention "each State Party in a position to do so shall provide assistance for the care and rehabilitation, and social and economic reintegration, of mine victims."
- Victim assistance has been defined by the States Parties to include:
  - Understanding the extent of the challenge faced (e.g., injury surveillance).
  - Emergency and ongoing medical care.
  - o Physical rehabilitation.
  - Psychological support and social reintegration.
  - o Economic reintegration.
  - Relevant laws and public policies.





#### **Victim Assistance**

24 States Parties have indicated that they have a responsibility for

significant numbers of landmine survivors:

- Afghanistan
- Albania
- Angola
- Bosnia and Herzegovina
- Burundi
- Cambodia
- Chad
- Colombia
- Croatia
- DRC
- El Salvador
- Eritrea

- **Ethiopia**
- Guinea-Bissau
- Mozambique
- Nicaragua
- Peru
- Senegal
- □ Serbia
- Sudan
- Tajikistan
- **Thailand**
- Uganda
- → Yemen



The ISU provides support, advice and information to States Parties in establishing SMART objectives and developing national plans; reinforces the interministerial efforts of States Parties in fulfilling their victim assistance responsibilities; and, provides training and briefings to mine action managers and technical advisors on the role of mine action programmes in victim assistance efforts.



#### **Cooperation and Assistance**

- "Each State Party has the right to seek and receive assistance, where feasible, from other States Parties to the extent possible."
- "Each State Party in a position to do so shall provide assistance for..."
  - mine victims
  - mine awareness (i.e., mine risk education) programs
  - mine clearance and related activities
  - the destruction of stockpiled antipersonnel mines.
- "Each State Party giving and receiving assistance under the provisions of this Article shall cooperate with a view to ensuring the full and prompt implementation of agreed assistance programs."



The ISU can provide advice to States Parties on how to maximise Convention meetings, such as the annual meetings of the Standing Committees, to communicate their problems, plans, progress and priorities for assistance. The ISU can also provide advice to donors on ways that they can assist States Parties in fulfilling obligations.



#### Transparency in implementation

- Each State Party must provide an initial transparency report within 180 days of the Convention entering into force for it.
- Each State Party must provide "not later than 30 April of each year" updated information covering the last calendar year.
- Information must be provided on:
  - Legislative and other measures to prevent and suppress prohibited acts
  - Stockpiled mines awaiting destruction, destruction programmes, mines destroyed
  - Mines retained / transferred for permitted reasons
  - Mined areas awaiting clearance, mine clearance programmes, mines cleared
  - Programmes for decommissioning or converting production facilities
  - Technical characteristics of mines produced / possessed
  - Measures to warn the population of mined areas

I like transparency!

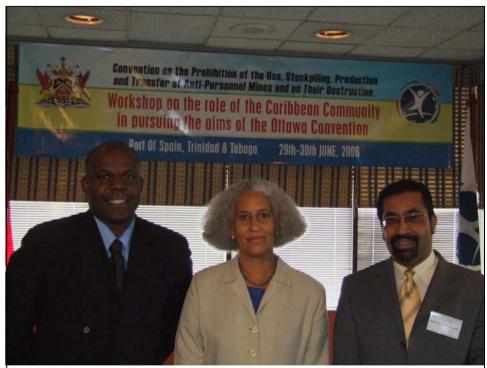


The ISU provides advice and support to States Parties in ensuring that they can fulfill their reporting requirements, maintains up to date information on the status of reporting under Article 7 of the Convention, and maintains hard copies of every report submitted in the context of Article 7 obligations.



## **Ensuring compliance**

- The primary responsibility for ensuring compliance with the Convention rests with each individual State Party.
- Each State Party must take appropriate legal, administrative and other measures, including the imposition of penal sanctions, to prevent and suppress prohibited activities.
- A variety of compliance clarification mechanisms are available to the States Parties, ultimately including – if necessary – fact-finding missions.



At regional events such as the June 2006 Workshop on the role of the Caribbean Community in pursuing the aims of the Ottawa Convention, the ISU works with the ICRC to ensure that States Parties receive the advice and information they need to comply with Article 9 obligations.



#### Implementation Support



Contained within the text of the Convention

Meetings of the States Parties

Review Conferences

Established by decisions of the States Parties



Intersessional Work Programme

Coordinating Committee

Implementation Support Unit

**Established informally** 



**Universalization Contact Group** 

Article 7
Contact Group

Resource Mob. Contact Group

**Sponsorship Programme** 



### Implementation Support

# Intersessional Work Programme

- Established by a 1999 decision of the States Parties;
   Modified by decisions since.
- Involves 4 Standing Committees meeting between formal meetings.
- Created "for the purpose of advancing the achievement of the humanitarian objectives of the Convention."
- Intended "to organize the work of the Convention in a way which promotes continuity, openness, transparency, inclusiveness and a cooperative spirit."

## Coordinating Committee

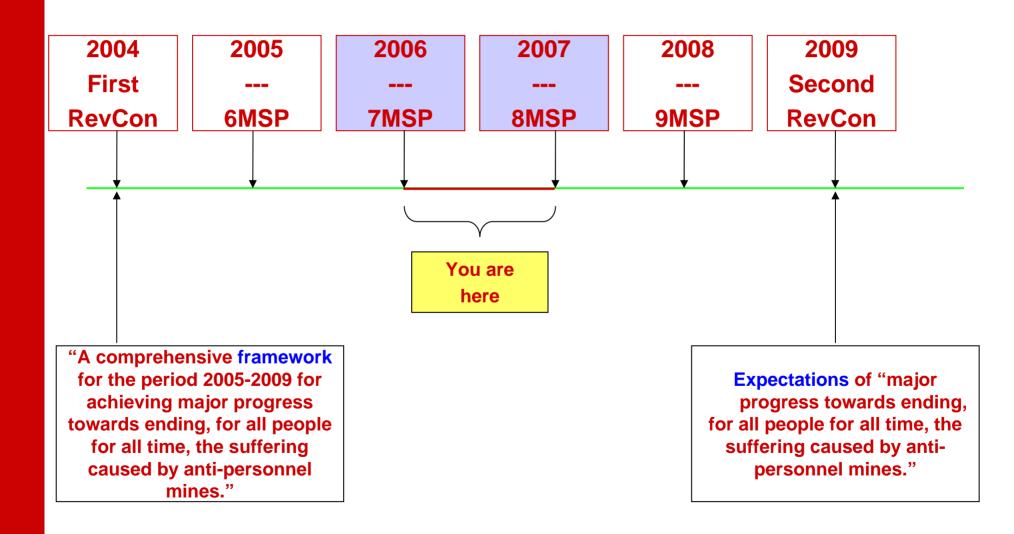
- Established by a 2000 decision of the States Parties.
- Mandate: "To coordinate matters relating to and flowing from the work of the Standing Committees with the work of the MSPs."
- Transparency: Agreement that "the President (...) would report on (the CC's) functioning...."

#### Implementation Support Unit

- Established pursuant to the 2001 decision of the States Parties to mandate the GICHD to create such a unit.
- Funded on a voluntary basis by States Parties.
- Provides independent advice and support to the Convention's President, President-Designate, Co-Chairs and Contact Group Coordinators; Support to Coordinating Committee.
- Provides advice, information and support to individual States Parties on implementation matters.
- Coordinates with actors that are relevant and supportive of the States Parties' aims and efforts.
- Provides information to all whom are interested (including States not parties) – documentation centre, web site, et cetera.



#### Framework for work 2005-2009





#### Programme for work 2006-2007

Seventh Meeting of the States
Parties, Geneva
September 18-22
2006

Meetings of the Standing Committees, Geneva April 23-27 2007 Eighth Meeting of the States Parties, Jordan November 18 – 22 2007

Feb 16: Advice provided to States Parties on preparations for April meetings

April 30: Due date for annual transparency reports

- Assessment of progress made in the <u>second</u> year of the Nairobi Action Plan's application (Geneva Progress Report)
- Decisions on a process to deal with mine clearance extensions

- Informal exchange of information on steps being taken to fulfill core obligations and on assistance available
- Work in progress on extensions

- Assessment of progress made in the third year of the Nairobi Action Plan's application (Dead Sea Progress Report)
- Further work in progress on extensions



#### The ISU: What it is...

- □ An independent support to the States Parties and to the Convention more generally; Responsive and responsible to the States Parties.
- A part of the GICHD but a part whose existence flows from an international mandate provided by a community of States.
- Provides independent professional advice, support and information to the States Parties in the pursuit of the Convention's aims.
- □ Supports the States Parties in their fulfilment of roles concerning the Convention's general operations.
- Interacts, as a de facto agent of the States Parties and the Convention, with actors that are central to the work to implement the Convention.
- The definitive information source on the Convention, in part by having been mandated to have established and maintain the Convention's documentation centre.

